INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS

JUNE 30, 2007

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## Officials

<u>Name</u>	<u>Title</u>	Term Expires
	(Before January 2007)	
Steve Evans Dale Taylor Max Proctor	Board of Supervisors Board of Supervisors Board of Supervisors	Jan. 2007 Jan. 2009 Jan. 2007
Goldie Rysdam	County Auditor	Jan. 2009
Rodger Simmons	County Treasurer	Jan. 2007
Louise Frymoyer	County Recorder	Jan. 2007
Monte Harsch	County Sheriff	Jan. 2009
Rick Lynch	County Attorney	Jan. 2007
Sheila Fite	County Assessor	Jan. 2010
	(After January 2007)	
Steve Evans Dale Taylor Max Proctor	Board of Supervisors Board of Supervisors Board of Supervisors	Jan. 2011 Jan. 2009 Jan. 2011
Goldie Rysdam	County Auditor	Jan. 2009
Rodger Simmons	County Treasurer	Jan. 2011
Louise Frymoyer	County Recorder	Jan. 2011
Monte Harsch	County Sheriff	Jan. 2009
Rick Lynch	County Attorney	Jan. 2011
Sheila Fite	County Assessor	Jan. 2010

#### INDEPENDENT AUDITOR'S REPORT

#### To the Officials of Davis County:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Davis County, Iowa, as of and for the year ended June 30, 2007, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Davis County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Davis County as of June 30, 2007 and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated March 26, 2008 on our consideration of Davis County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations and contracts and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

The budgetary comparison information on pages 44 through 47 is not a required part of the basic financial statements, but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

The County has not presented management's discussion and analysis, which introduces the basic financial statements by presenting certain financial information as well as management's analytical insights on that information, that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be part of, the basic financial statements.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise Davis County's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2006 (none of which are presented herein). For the year ended June 30, 2006, we expressed unqualified opinions on those financial statements. For the two years ended June 30, 2005, we expressed adverse opinions on the governmental activities due to the omission of a complete listing of capital assets and related depreciation and expressed unqualified opinions on each major fund and the aggregate remaining fund information. Other supplementary information included in Schedules 1 through 6 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Oskaloosa, Iowa March 26, 2008 This page intentionally left blank

**Basic Financial Statements** 

## STATEMENT OF NET ASSETS June 30, 2007

	Governmental Activities
Assets	
Cash and pooled investments	\$ 2,585,295
Receivables:	
Property tax:	
Delinquent	2,788
Succeeding year	2,548,000
Interest and penalty on property tax	6,692
Accounts	54,276
Accrued interest	16,502
Due from other governments	282,804
Inventories	190,874
Prepaid expenses	32,508
Capital assets, net of accumulated depreciation (note 4)	8,762,869
Total assets	14,482,608
Liabilities	
Accounts payable	275,258
Salaries and benefits payable	16,060
Due to other governments (note 5)	131,996
Incurred but not reported claims	55,000
Deferred revenue:	
Succeeding year property tax	2,548,000
Long-term liabilities (note 6):	
Portion due or payable within one year:	
Compensated absences	87,997
Portion due or payable after one year:	
Compensated absences	156,347
Total liabilities	3,270,658

## STATEMENT OF NET ASSETS June 30, 2007

	Gove. Act	
Net Assets		
Invested in capital assets	\$	8,762,869
Restricted for:		
Supplemental levy purposes		389,364
Mental health purposes		380,361
Rural services		817,144
Secondary roads		295,493
Other special revenue purposes		65,517
Cemetery levy		8,308
Unrestricted	_	492,894
Total net assets	\$ <sub></sub>	11,211,950

## STATEMENT OF ACTIVITIES Year Ended June 30, 2007

			_		Pı	rogram Revenue	es	
Functions/Programs		Expenses	_ ,	Charges for Services	_	Operating Grants, Contributions and Restricted Interest	Capital Grants and Contributions	Net (Expense) Revenue and and Changes in Net Assets
Governmental Activities:								
Public safety and legal services Physical health and social	\$	792,107	\$	48,282	\$	5,473	\$ - \$	(738,352)
services		229,778		-		24,501	-	(205,277)
Mental health		833,763		2,232		484,238	-	(347,293)
County environment and								
education		327,611		26,768		37,913	-	(262,930)
Roads and transportation		2,972,763		202,186		2,182,728	679,631	91,782
Government services to								
residents		274,989		128,485		-	-	(146,504)
Administration		684,065		62,262		893	-	(620,910)
Non-program	_	50,835				-	-	(50,835)
Total	\$ _	6,165,911	\$	470,215	\$	2,735,746	\$ 679,631	(2,280,319)
General Revenues:								
Property and other county tax lev	ied f	or:						
General purposes								2,058,208
Mental health								399,361
Penalty and interest on property to	ax							39,343
State tax credits								164,426
Payments in lieu of taxes								3,782
Local option sales and services ta	X							395,039
Unrestricted investment earnings								130,080
Miscellaneous								13,366
Total general revenues								3,203,605
Change in net assets								923,286
Net assets beginning of year, as rest	ated	(note 12)						10,288,664
Net assets end of year							9	5 11,211,950

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## BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2007

				Special Revenue	
		_	Mental	Rural	Secondary
	_	General	Health	Services	Roads
Assets					
Cash and pooled investments	\$	421,772 \$	573,888	\$ 774,340 \$	264,857
Receivables:					
Property tax:					
Delinquent		1,891	546	351	-
Succeeding year		1,433,000	402,000	713,000	-
Interest and penalty on property tax		6,692	-	-	-
Accounts		26,545	949	-	26,287
Accrued interest		9,773	-	-	_
Due from other governments		15,423	1,441	72,005	191,385
Inventories		-	-	-	190,874
Prepaid expenses	_	21,129	-	9,907	1,472
Total assets	\$_	1,936,225 \$	978,824	\$ 1,569,603 \$	674,875

Nonmajor	Total
Governmental	Governmental
Funds	Funds
\$ 63,339 \$	2,098,196
-	2,788
-	2,548,000
-	6,692
495	54,276
80	9,853
2,550	282,804
-	190,874
_	32,508
\$ 66,464 \$	5,225,991

## BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2007

			S	Special Revenue			
	_	General	Mental Health	Rural Services	Secondary Roads		
Liabilities and Fund Balances							
Liabilities:							
Accounts payable	\$	20,649 \$	65,035 \$	9,001 \$	179,626		
Salaries and benefits payable		-	-	-	16,060		
Due to other governments (note 5)		568	131,428	-	-		
Deferred revenue:							
Succeeding year property tax		1,433,000	402,000	713,000	-		
Other		8,608	546	351	-		
Total liabilities	_	1,462,825	599,009	722,352	195,686		
Fund balance:							
Reserved for:							
Inventories		-	-	-	190,874		
Prepaid expenses		21,129	-	9,907	1,472		
Supplemental levy purposes		343,831	-	17,751	-		
Cemetery levy		8,308	-	-	-		
Unreserved, reported in:							
General fund		100,132	-	-	-		
Special revenue funds		-	379,815	819,593	286,843		
Total fund balances	_	473,400	379,815	847,251	479,189		
Total liabilities and fund balances	\$	1,936,225 \$	978,824 \$	1,569,603 \$	674,875		

Nonmajor	Total
Governmental	Governmental
Funds	Funds
\$ 947 \$	275,258
_	16,060
-	131,996
-	2,548,000
_	9,505
947	2,980,819
	100.074
-	190,874
-	32,508
-	361,582
-	8,308
-	
- 65,517	100,132
65,517 65,517	
\$	100,132 1,551,768

# RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS June 30, 2007

Total fund balances of governmental funds	\$	2,245,172
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported as assets in the governmental funds. The cost of assets is \$12,149,058 and the accumulated depreciation		
is \$3,386,189.		8,762,869
Other long-term assets are not available to pay current period expenditures and, therefore, are deferred in the governmental funds.		9,505
The Internal Service Fund is used by management to charge the costs of the self funding of the County's health insurance benefit plan to individual funds. The assets and liabilities of the Internal Service Fund are included		
in governmental activities in the Statement of Net Assets.		438,748
Long-term liabilities, including compensated absences payable, are not due and payable in the current period and, therefore, are not reported as		
liabilities in the governmental funds.	_	(244,344)
Net assets of governmental activities	\$_	11,211,950

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# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS Year Ended June 30, 2007

			Special Revenue			
		_	Mental	Rural	Secondary	
	_	General	Health	Services	Roads	
Revenues:						
Property and other County tax	\$	1,384,515 \$	399,555 \$	1,069,908 \$	-	
Interest and penalty on property tax		38,710	-	-	_	
Intergovernmental		145,235	511,233	71,323	2,489,538	
Licenses and permits		346	-	-	780	
Charges for service		152,568	-	-	141	
Use of money and property		180,713	-	-	435	
Miscellaneous		10,514	2,232	-	160,214	
Total revenues	_	1,912,601	913,020	1,141,231	2,651,108	
Expenditures:						
Operating:						
Public safety and legal services		520,474	_	279,244	_	
Physical health and social services		127,249	_	102,790	_	
Mental health		-	833,763	-	_	
County environment and education		72,305	-	215,379	_	
Roads and transportation		-	_	-	2,834,286	
Government services to residents		277,936	_	3,551	2,03 1,200	
Administration		600,247	_	71,419	_	
Non-program		50,835	_	-	_	
Capital projects		-	_	_	392,740	
Total expenditures	<u>-</u>	1,649,046	833,763	672,383	3,227,026	
Excess (deficiency) of revenues over (under)						
The state of the s		262 555	70.257	160 010	(575 019)	
expenditures	_	263,555	79,257	468,848	(575,918)	
Other financing sources (uses):						
Interfund transfers in (note 3)		23,200	-	-	521,268	
Interfund transfers out (note 3)	_	-	-	(540,468)		
Total other financing sources (uses)	_	23,200	-	(540,468)	521,268	

## Nonmajor Governmenta

Governmental	
Funds	Total
\$ - \$	2,853,978
-	38,710
8,928	3,226,257
-	1,126
10,368	163,077
19,246	200,394
3,071	176,031
41,613	6,659,573
302	800,020
=	230,039
=	833,763
37,618	325,302
-	2,834,286
3,014	284,501
-	671,666
-	50,835
200	392,940
41,134	6,423,352
479	236,221
4.000	
4,000	548,468
(8,000)	(548,468)
(4,000)	-

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS Year Ended June 30, 2007

			Special Revenue		
		_	Mental	Rural	Secondary
	_	General	Health	Services	Roads
Net change in fund balances	\$	286,755 \$	79,257 \$	(71,620) \$	(54,650)
Fund balances beginning of year	_	186,645	300,558	918,871	533,839
Fund balances end of year	\$	473,400 \$	379,815 \$	847,251 \$	479,189

N	Nonmajor	
Go	vernmental	
	Funds	Total
\$	(3,521) \$	236,221
	69,038	2,008,951
\$	65,517 \$	2,245,172

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended June 30, 2007

Net change in fund balances - total governmental funds		\$	236,221
Amounts reported for governmental activities in the Statement of Activities are different because:			
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. The amount of capital outlay expenditures and depreciation expense in the current year are as follows:			
Capital outlays Capital assets contributed by the Iowa Department of Transportation Depreciation expense	\$	687,657 413,437 (468,323)	632,771
Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are deferred in the governmental funds, as follows:			
Property tax Other	_	(1,370) 633	(737)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:			
Compensated absences			(28,009)
The Internal Service Fund is used by management to charge the costs of employee health benefits to individual funds. The change in net assets of the Internal Service Fund is reported with governmental activities.		_	83,040
Change in net assets of governmental activities		\$ <u></u>	923,286

## STATEMENT OF NET ASSETS PROPRIETARY FUND June 30, 2007

		Internal Service - Employee roup Health
Assets		
Cash and investments Accrued interest receivable	\$	487,099 6,649
Total assets	_	493,748
Liabilities		
Incurred but not reported claims	_	55,000
Net Assets		
Unrestricted	\$	438,748

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS PROPRIETARY FUND Year Ended June 30, 2007

	Internal Service - Employee Group Health
Operating revenues:	
Charges to County operating funds	\$ 687,030
Stop-loss insurance reimbursements	15,369
Total operating revenues	702,399
Operating expenses:	
Medical claims	490,371
Insurance premiums	127,031
Administrative fees	14,990
Miscellaneous	3,891
Total operating expenses	636,283
Operating income	66,116
Non-operating revenues:	
Interest on investments	16,924
Net income	83,040
Net assets beginning of year	355,708
Net assets end of year	\$ 438,748

## STATEMENT OF CASH FLOWS PROPRIETARY FUND Year Ended June 30, 2007

	<u>G</u>	Internal Service - Employee Group Health
Cash flows from operating activities:		
Cash received from charges to other funds	\$	687,030
Cash received from insurance reimbursements		15,369
Cash payments to suppliers for services	_	(641,283)
Net cash provided by operating activities	_	61,116
Cash flows from investing activities:		
Interest on investments		10,275
Purchase of investments		(400,000)
Net cash used by investing activities		(389,725)
Net decrease in cash and cash equivalents		(328,609)
Cash and cash equivalents at beginning of year	_	415,708
Cash and cash equivalents at end of year	\$_	87,099
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$	66,116
Adjustments to reconcile operating income to net cash provided by		
operating activities: (Decrease) in incurred but not reported claims		(5,000)
		<u> </u>
Net cash provided by operating activities	\$ <b>_</b>	61,116
Reconciliation of cash and cash equivalents at end of year to specific assets		
included on Statement of Net Assets:		
Cash and investments	\$	487,099
Less items not meeting the definition of cash equivalents:		
Certificates of deposit		(400,000)
ı	_	, ,/
Cash and cash equivalents at end of year	\$	87,099

# STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS June 30, 2007

Assets

Cash and pooled investments:		
County Treasurer	\$	537,969
Other County officials		29,686
Receivables:		
Property tax:		
Delinquent		8,650
Succeeding year		5,113,000
Accounts		11,757
Accrued interest		137
Due from other governments	_	9,739
Total assets		5,710,938
Liabilities		
Accounts payable		29,239
Salaries and benefits payable		1,696
Due to other governments (note 5)		5,655,147
Trusts payable		7,326
Compensated absences		17,530
Total liabilities	_	5,710,938
Net assets	\$	_

#### NOTES TO FINANCIAL STATEMENTS Year Ended June 30, 2007

#### Note 1. Summary of Significant Accounting Policies

Davis County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, and general administrative services.

The County's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America, as prescribed by the Governmental Accounting Standards Board.

#### A. Reporting Entity

For financial reporting purposes, Davis County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the County.

These financial statements present Davis County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

Blended Component Units – The following component units are entities which are legally separate from the County, but are so intertwined with the County that they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

One drainage district has been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although this district is legally separate from the County, it is controlled, managed and supervised by the Davis County Board of Supervisors. The drainage district is reported as a Special Revenue Fund. Financial information of the drainage district can be obtained from the Davis County Auditor's office.

Jointly Governed Organizations – The County also participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Davis County Assessor's Conference Board, Davis County Joint E-911 Service Board, and Davis County Law Enforcement Communications Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

#### NOTES TO FINANCIAL STATEMENTS Year Ended June 30, 2007

#### Note 1. Summary of Significant Accounting Policies (continued)

#### B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Assets presents the County's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt attributable to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources that are imposed by management, which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements – Separate financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs that are not paid from other funds.

#### Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues designated to be used to fund mental health, mental retardation, and developmental disabilities services.

#### NOTES TO FINANCIAL STATEMENTS Year Ended June 30, 2007

#### Note 1. Summary of Significant Accounting Policies (continued)

#### B. Basis of Presentation (continued)

Special Revenue (continued):

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the County outside of incorporated city areas.

The Secondary Roads Fund is used to account for secondary road construction and maintenance.

Additionally, the County reports the following funds:

Proprietary Fund - An Internal Service Fund is used to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis.

Fiduciary Funds - Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds. Agency Funds are custodial in nature, assets equal liabilities, and do not involve measurement of results of operations.

#### C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

#### NOTES TO FINANCIAL STATEMENTS Year Ended June 30, 2007

#### Note 1. Summary of Significant Accounting Policies (continued)

#### C. Measurement Focus and Basis of Accounting (continued)

Under the terms of grant agreements, the County funds certain programs by a combination of specific costreimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

The proprietary fund of the County applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's internal service fund are charges to customers for sales and services. Operating expenses for internal service funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

#### D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the balance sheet:

Cash, Pooled Investments and Cash Equivalents – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments are stated at fair value except for the non-negotiable certificates of deposit, which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months. Cash investments not meeting the definition of cash equivalents at June 30, 2007 included \$400,000 of certificates of deposit with maturity dates longer than three months.

Property Tax Receivable – Property tax in Governmental Funds is accounted for using the modified accrual basis of accounting.

#### NOTES TO FINANCIAL STATEMENTS Year Ended June 30, 2007

#### Note 1. Summary of Significant Accounting Policies (continued)

D. Assets, Liabilities and Fund Equity (continued)

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the County Board of Supervisors. Delinquent property taxes receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

The property tax revenue recognized in these funds becomes due and collectible in September and March of the fiscal year with a 1 ½% per month penalty for delinquent payments; is based on January 1, 2005 assessed property valuations; is for the tax accrual period July 1, 2006 through June 30, 2007 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2006.

Interest and Penalty on Property Tax Receivable – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

Due from Other Governments – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

Inventories – Inventories are valued at cost using the first-in, first-out method. Inventories in the Special Revenue Funds consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Capital Assets – Capital assets, which include property, equipment and vehicles, and infrastructure assets (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the government), are reported in the governmental activities column in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class		Amount		
Infrastructure	\$	150,000		
Land, buildings and improvements		25,000		
Equipment and vehicles		5,000		

#### NOTES TO FINANCIAL STATEMENTS Year Ended June 30, 2007

#### Note 1. Summary of Significant Accounting Policies (continued)

D. Assets, Liabilities and Fund Equity (continued)

Capital assets of the County are depreciated using the straight line method over the following estimated useful lives:

	Estimated
	Useful Lives
Asset Class	(In Years)
Buildings	5-40
Infrastructure	10-65
Equipment	5-20
Vehicles	5

Due to Other Governments – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

Trusts Payable – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Deferred Revenue – Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of the succeeding year property tax receivable, delinquent property tax receivables and other receivables not collected within sixty days after year end.

Deferred revenue in the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide, proprietary fund and fiduciary fund financial statements. A liability for these amounts is recorded in the governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2007. The compensated absences liability attributable to the governmental activities will be paid primarily by the General, Rural Services and Secondary Roads Funds.

Long-term Liabilities – In the government-wide financial statements and the proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Assets. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

#### NOTES TO FINANCIAL STATEMENTS Year Ended June 30, 2007

#### Note 1. Summary of Significant Accounting Policies (continued)

#### D. Assets, Liabilities and Fund Equity (continued)

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Fund Balances – In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2007, disbursements exceeded the amount budgeted in the County environment and education function and disbursements in one department exceeded the amount appropriated prior to the amendment of the County appropriations.

#### Note 2. Cash and Pooled Investments

The County's deposits in banks at June 30, 2007 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. The chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County's funds are all deposited in financial institution depository accounts.

## NOTES TO FINANCIAL STATEMENTS Year Ended June 30, 2007

## Note 3. Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2007 is as follows:

Transfer to	Transfer from		Amount
General	Special Revenue: Rural Services	\$	19,200
	Conservation Land Acquisition		4,000
Special Revenue: REAP	Conservation Land Acquisition		4,000
Secondary Roads	Rural Services	_	521,268
		\$ <u></u>	548,468

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

## NOTES TO FINANCIAL STATEMENTS Year Ended June 30, 2007

Note 4. Capital Assets

A summary of capital assets activity for the year ended June 30, 2007 is as follows:

	Balance Beginning of Year, as Restated (note 12)	Increases	Decreases	Balance End of Year
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 1,040,791 \$	\$	\$	1,040,791
Capital assets being depreciated:				
Buildings	731,865	_	_	731,865
Machinery and equipment	3,637,214	398,665	282,129	3,753,750
Infrastructure	5,920,223	702,429	-	6,622,652
Total capital assets being depreciated	10,289,302	1,101,094	282,129	11,108,267
Less accumulated depreciation for:				
Buildings	302,234	22,449	_	324,683
Machinery and equipment	2,496,606	295,715	282,129	2,510,192
Infrastructure	401,155	150,159	202,127	551,314
Total accumulated depreciation	3,199,995	468,323	282,129	3,386,189
-				
Total capital assets being depreciated, net	7,089,307	632,771	-	7,722,078
Governmental activities capital assets, net	\$ 8,130,098 \$	632,771 \$	\$	8,762,869

## NOTES TO FINANCIAL STATEMENTS Year Ended June 30, 2007

## Note 4. Capital Assets (continued)

Depreciation expense was charged to the following functions:

Governmental activities:		
Public safety and legal services	\$	21,073
County environment and education		2,818
Roads and transportation		422,067
Government services to residents		1,856
Administration	_	20,509
Total depreciation expense - governmental activities	\$	468,323

#### Note 5. Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments is as follows:

Fund	Description		Amount
General	Services	\$	568
Special Revenue:			
Mental Health		_	131,428
Total for governmental funds		\$_	131,996
Agency:			
County Assessor	Collections	\$	219,873
Schools			3,068,097
Area Schools			180,580
Corporations			958,529
Townships			143,816
Auto License and Use Tax			137,271
County Hospital			660,053
All Other		_	286,928
Total for agency funds		\$_	5,655,147

### NOTES TO FINANCIAL STATEMENTS Year Ended June 30, 2007

### Note 6. Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2007 is as follows:

	_	Compensated Absences			
Balance beginning of year	\$	216,335			
Increases		244,344			
Decreases		216,335			
Balance end of year	\$	244,344			
Due within one year	\$_	87,997			

### Note 7. Short-Term Debt Activity

During the year ended June 30, 2007, the County entered into short-term loans from the Rural Basic Fund to the General Basic Fund and the General Supplemental Fund. The loans were necessary to provide temporary financing during periods of low cash flow. A summary of the activity for the year ended June 30, 2007 is as follows:

	_	Balance Beginning of Year	Loans Received	Loans Repaid		Balance End of Year
General Basic Fund General Supplemental Fund	\$	- \$ -	250,000 S	\$ 250,000 100,000	\$	- -
11	\$_	\$_	350,000	\$ 350,000	\$_	<u>-</u>

### NOTES TO FINANCIAL STATEMENTS Year Ended June 30, 2007

### Note 8. Pension and Retirement Benefits

The County contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Most regular plan members are required to contribute 3.70% of their annual covered salary and the County is required to contribute 5.75% of covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2007, 2006 and 2005 were \$112,543, \$109,173 and \$102,208, respectively, equal to the required contributions for each year.

### Note 9. Risk Management

Davis County is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 556 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 300 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's annual contributions to the Pool for the year ended June 30, 2007 were \$99,695.

### NOTES TO FINANCIAL STATEMENTS Year Ended June 30, 2007

### Note 9. Risk Management (continued)

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim and \$5,000,000 in aggregate per year. For members requiring specific coverage from \$3,000,000 to \$10,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$100,000 each occurrence, each location, with excess coverage reinsured on an individual member basis.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable that such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2007, no liability has been recorded in the County's financial statements. As of June 30, 2007, settled claims have not exceeded the risk pool or reinsurance company coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its capital contributions. However, the refund is reduced by an amount equal to the annual operating contribution which the withdrawing member would have made for the one year period following withdrawal.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$1,000,000 and \$50,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### Note 10. Employee Health Insurance Plan

The Davis County Employee Group Health Fund was established to account for the self funding of the County's health insurance benefit plan. The plan is administered through a service agreement with Employee Group Services, Ltd. The agreement is subject to automatic renewal provisions. The County purchases commercial insurance to provide for aggregate stop loss coverage for the excess of 125% of estimated claims for the plan year and specific stop loss coverage for the excess of \$30,000 in insured claims for any one covered individual. The County assumes liability for claims up to the individual stop loss limitation of \$30,000.

Monthly payments of service fees and plan contributions to the Davis County Employee Group Health Fund are recorded as expenditures from the operating funds. Under the administrative services agreement, monthly payments of service fees and claims processed are paid to Employee Group Services, Ltd. from the Davis County Employee Group Health Fund. The County records the plan assets and related liabilities of the Davis County Health Insurance Fund as an Internal Service Fund. The County's contribution to the fund for the year ended June 30, 2007 was \$687,030.

### NOTES TO FINANCIAL STATEMENTS Year Ended June 30, 2007

### Note 10. Employee Health Insurance Plan (continued)

Amounts payable from the Employee Group Health Fund at June 30, 2007 total \$55,000, which is for incurred but not reported (IBNR) and reported but not paid claims. The amounts are based on actuarial estimates of the amounts necessary to pay prior year and current year claims, and to establish a reserve for catastrophic losses. That reserve was \$438,748 at June 30, 2007 and is reported as net assets of the Employee Group Health Fund. A liability has been established based on the requirements of Government Accounting Standards Board Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Settlements have not exceeded the stop-loss coverage in any of the past three years. A reconciliation of changes in the aggregate liabilities for claims for the current year is as follows:

60,000
521,321
(30,950)
490,371
466,321
29,050
495,371
55,000

### Note 11. County Care Facility

The management and operation of the Davis County Facility is provided by ResCare, Inc. The County leases the Care Facility site to ResCare, Inc., under an agreement whereby the County is to reimburse ResCare, Inc. monthly for service provided on a per patient basis. ResCare, Inc. is responsible for normal operating and maintenance costs. The County is responsible for major repairs to the facility and equipment. ResCare, Inc. pays the County a monthly fee based on Intermediate Care Facility resident days and Resident Care Facility resident days.

The lease was extended in July 2005 for a term of 36 months until June 30, 2008.

### NOTES TO FINANCIAL STATEMENTS Year Ended June 30, 2007

### Note 12. Restatement of Beginning Balances

The following beginning balances have been restated to properly reflect the accumulated depreciation of Secondary Roads equipment as of July 1, 2006.

		Accumulated Depreciation - Machinery and Equipment		Capital Assets Net		Governmental Activities Net Assets	
Balance, as previously reported Adjustments: Accumulated depreciation of Secondary	\$	2,296,906	\$	8,329,798	\$	10,488,364	
Roads Equipment	-	199,700		(199,700)		(199,700)	
Balance, as restated	\$	2,496,606	\$	8,130,098	\$	10,288,664	

### Note 13. Contingency – Lawsuit

The County is involved in one ongoing lawsuit. The proceedings are still in the litigation stage and the outcome can not be determined at this time.

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Required Supplementary Information

# Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances – Budget and Actual (Cash Basis) – All Governmental Funds Required Supplementary Information Year Ended June 30, 2007

				Less Funds not Required to be	
	_	Actual	-	Budgeted	Net
RECEIPTS:					
Property and other County tax	\$	2,845,018	\$	- \$	2,845,018
Interest and penalty on property tax		38,710		-	38,710
Intergovernmental		3,205,722		-	3,205,722
Licenses and permits		988		-	988
Charges for service		163,075		-	163,075
Use of money and property		198,701		337	198,364
Miscellaneous		197,077		1,521	195,556
Total receipts	_	6,649,291		1,858	6,647,433
DISBURSEMENTS:					
Public safety and legal services		804,841		-	804,841
Physical health and social services		232,542		-	232,542
Mental health		739,241		_	739,241
County environment and education		335,877		_	335,877
Roads and transportation		2,782,356		_	2,782,356
Government services to residents		286,220		-	286,220
Administration		699,535		-	699,535
Non-program		47,008		-	47,008
Capital projects		394,683		200	394,483
Total disbursements		6,322,303		200	6,322,103
Excess (deficiency) of receipts over (under) disbursements		326,988		1,658	325,330
Balance beginning of year	_	1,771,208		12,609	1,758,599
Balance end of year	\$_	2,098,196	\$	14,267 \$	2,083,929

			Final to
	Budgeted A	mounts	Net
_	Original	Final	Variance
_			
\$	2,835,082 \$	2,835,082 \$	9,936
	53,938	53,938	(15,228)
	2,891,990	3,194,064	11,658
	820	820	168
	177,233	183,233	(20,158)
	133,005	145,448	52,916
	200,280	219,398	(23,842)
	6,292,348	6,631,983	15,450
	914,130	930,872	126,031
	314,144	339,144	106,602
	754,000	875,124	135,883
	260,659	311,659	(24,218)
	2,909,447	2,785,440	3,084
	332,317	332,817	46,597
	836,632	869,837	170,302
	20,000	60,000	12,992
_	170,000	445,500	51,017
_	6,511,329	6,950,393	628,290
	(218,981)	(318,410)	643,740
_	1,736,184	1,736,184	22,415
\$	1,517,203 \$	1,417,774 \$	666,155

### Budgetary Comparison Schedule – Budget to GAAP Reconciliation Required Supplementary Information Year Ended June 30, 2007

	_	Governmental Funds				
	_	Accrual Modifie				
		Cash	Adjust-	Accrual		
		Basis	ments	Basis		
				_		
Revenues	\$	6,649,291 \$	10,282 \$	6,659,573		
Expenditures	_	6,322,303	101,049	6,423,352		
Net		326,988	(90,767)	236,221		
Beginning fund balances		1,771,208	237,743	2,008,951		
Ending fund balances	\$	2,098,196 \$	146,976 \$	2,245,172		

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY REPORTING June 30, 2007

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units, internal service funds, and agency funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund or fund type. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, government services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund and Capital Projects Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, three budget amendments increased budgeted disbursements by \$439,064. These budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, and for the E-911 System by the Joint E-911 Service Board.

During the year ended June 30, 2007, disbursements exceeded the amounts budgeted in the County environment and education function and disbursements in one department exceeded the amount appropriated prior to the amendment of the County appropriations.

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Other Supplementary Information

### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS June 30, 2007

	Special Revenue						
		County	(	County			
	R	Recorder's		ecorder's		Conse	rvation
	]	Records	E	lectronic		La	and
	Ma	anagement	Tran	saction Fee	REAP	Acqu	isition
Assets							
Cash and pooled investments	\$	8,131	\$	17 \$	13,691	\$	27,207
Receivables:							
Accounts		425		-	-		70
Accrued interest		22		-	29		-
Due from other governments		-		-	2,550		_
Total assets	\$	8,578	\$	17 \$	16,270	\$	27,277
Liabilities and Fund Equity							
Liabilities:							
Accounts payable	\$	-	\$		-	\$	947
Fund equity:							
Fund balances:							
Unreserved		8,578		17	16,270	/	26,330
Total fund equity		8,578		17	16,270		26,330
1 7					, -		
Total liabilities and fund equity	\$	8,578	\$	17 \$	16,270	\$	27,277

_	Drainage District	. <u>-</u>	Reserve Officers	Total
\$	14,267	\$	26 \$	63,339
_	- 29 -		- - -	495 80 2,550
\$_	14,296	\$_	26_\$	66,464
\$_		\$_	\$	947
_	14,296		26	65,517
\$	14,296 14.296	\$	26 26 \$	65,517

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS Year Ended June 30, 2007

		Special Revenue					
		County	County				
		Recorder's	Recorder's		Conservation		
		Records	Electronic		Land		
		Management	Transaction Fee	REAP	Acquisition		
Revenues:							
Intergovernmental	\$	-	\$ - \$	8,928	_		
Charges for service	Ψ	1,678	φ - φ	0,720	8,410		
Use of money and property		241	_	307	18,358		
Miscellaneous		211	_	1,550	-		
Total revenues		1,919	-	10,785	26,768		
Expenditures:							
Operating:							
Public safety and legal services		_	_	_	_		
County environment and education		_	_	3,710	33,908		
Government services to residents		2,441	573	-	-		
Capital projects			-	_	_		
Total expenditures		2,441	573	3,710	33,908		
Excess (deficiency) of revenues							
over (under) expenditures		(522)	(573)	7,075	(7,140)		
04 - 5							
Other financing sources (uses): Interfund transfers in				4 000			
Interfund transfers in Interfund transfers out		-	-	4,000	(8,000)		
Total other financing sources (uses)			-	4,000	(8,000)		
Total other infallenig sources (uses)				4,000	(8,000)		
Net change in fund balances		(522)	(573)	11,075	(15,140)		
Fund balances beginning of year		9,100	590	5,195	41,470		
Fund balances end of year	\$	8,578	\$ <u>17</u> \$	16,270	\$ 26,330		

	Drainage	Reserve	
	District	Officers	Total
_			
\$	- \$	- \$	8,928
	-	280	10,368
	340	-	19,246
_	1,521	-	3,071
	1,861	280	41,613
	-	302	302
	-	-	37,618
	-	-	3,014
_	200	-	200
_	200	302	41,134
	1,661	(22)	479
	-	-	4,000
_	-	-	(8,000)
_	-	-	(4,000)
	1,661	(22)	(3,521)
	10.505	40	60.000
_	12,635	48	69,038
\$	14,296 \$	26 \$	65,517

## COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS June 30, 2007

		County Offices					
	_	County Auditor	County Recorder	County Sheriff	Agricultural Extension Education		
ASSETS							
Cash and pooled investments:							
County Treasurer	\$	- \$	- \$	- \$	1,324		
Other County officials		1,261	20,628	7,797	-		
Receivables:							
Property tax:							
Delinquent		_	-	-	87		
Succeeding year		_	-	-	65,000		
Accounts		_	-	-	-		
Accrued interest		-	-	-	-		
Due from other governments	_	-	-	-			
Total assets	\$	1,261 \$	20,628 \$	7,797 \$	66,411		
LIABILITIES							
Accounts payable	\$	25 \$	16,319 \$	1,687 \$	-		
Salaries and benefits payable		-	-	-	-		
Due to other governments		1 226	4,309	20	66,411		
Trusts payable Compensated absences		1,236	- -	6,090			
Total liabilities	\$	1,261 \$	20,628 \$	7,797 \$	66,411		

_	County Assessor	Law Enforceme Communicat		Schools		Area Schools	-	Corporations	_	Townships	 Brucellosis and Tuberculosis Eradication
\$	73,800	\$ 66,0	000 \$	63,918	\$	3,359	\$	31,528	\$	2,730	\$ 18
	206 159,000 100		- - -	4,179 3,000,000		221 177,000		3,001 924,000		86 141,000 -	1 1,000 -
\$ =	233,106	\$ 66,0	- 000\$_	3,068,097	* = <sup>\$</sup> =	180,580	\$	958,529	\$	143,816	\$ 1,019
\$	219,873	1,6 56,4	-	3,068,097	\$	180,580	\$	958,529 -	\$	- - 143,816 -	\$ - - 1,019 -
\$_	13,233 233,106		97	3,068,097	\$	180,580	\$	958,529	\$	143,816	\$ 1,019

### COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS

June 30, 2007

	_	Auto License and Use Tax	County Hospital	County Watershed	E-911
ASSETS					
Cash and pooled investments: County Treasurer Other County officials Receivables:	\$	142,336 \$	13,184 \$	81,477 \$	58,140
Property tax: Delinquent Succeeding year Accounts		- - -	869 646,000 -	- - -	11,490
Accrued interest  Due from other governments		-	-	-	137 9,739
Total assets	\$_	142,336 \$	660,053 \$	81,477 \$	79,506
LIABILITIES					
Accounts payable Salaries and benefits payable	\$	5,065 \$	- \$	- \$	2,577
Due to other governments		137,271	660,053	81,477	76,929
Trusts payable Compensated absences		- -	- -	-	<u> </u>
Total liabilities	\$_	142,336 \$	660,053 \$	81,477 \$	79,506

County Recorder's Electronic Transaction Fee	Total
\$ 155 \$	537,969 29,686
- - 167 - -	8,650 5,113,000 11,757 137 9,739
\$ 322_\$	5,710,938
\$ - \$ - 322 -	29,239 1,696 5,655,147 7,326 17,530
\$ 322 \$	5,710,938

### COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS

Year Ended June 30, 2007

		C	County Offices		Agricultural
	_	County Auditor	County Recorder	County Sheriff	Extension Education
ASSETS AND LIABILITIES					
Balances beginning of year	\$	1,243 \$	23,255 \$	2,753 \$	65,648
Additions:					
Property and other County tax		-	-	-	64,835
E-911 surcharge		-	-	-	-
State tax credits		-	-	-	4,315
Office fees and collections		373	155,836	28,654	-
Auto license, use tax, drivers license					
and postage		-	-	-	-
Assessments		-	-	-	-
Trusts		18	-	80,249	-
Miscellaneous		-	-	-	
Total additions	_	391	155,836	108,903	69,150
Deductions:					
Agency remittances:					
To other funds		373	57,237	29,108	-
To other governments		-	101,226	259	68,387
Trusts paid out		-	-	74,492	-
Total deductions	_	373	158,463	103,859	68,387
Balances end of year	\$	1,261 \$	20,628 \$	7,797 \$	66,411

	County	Law Enforcement		Area			Brucellosis and Tuberculosis
	Assessor	Communications	Schools	Schools	Corporations	Townships	Eradication
_							
<b>\$</b> _	231,321 \$	50,171 \$	3,139,211 \$	166,083 \$	929,605 \$	136,328 \$	1,022
	158,769	-	2,992,135	176,984	911,737	141,181	851
	10,192	-	206,321	10,950	52,202	8,755	58
	-	-	-	-	-	-	-
	-	-	-	-	-	-	-
	-	-	-	-	4,395	1,586	-
	-	-	-	-	-	-	-
_	455	392,905		<del>-</del>		<del>-</del>	
_	169,416	392,905	3,198,456	187,934	968,334	151,522	909
	167,631	377,076	3,269,570	173,437	939,410	144,034	912
_	167,631	377,076	3,269,570	173,437	939,410	144,034	912
\$	233,106	66,000 \$	3,068,097 \$	180,580 \$	958,529 \$	143,816 \$	1,019

### COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS

Year Ended June 30, 2007

		Auto License and	County	County	
	_	Use Tax	Hospital	Watershed	E-911
ASSETS AND LIABILITIES					
Balances beginning of year	\$_	121,492 \$	654,539 \$	77,246 \$	47,201
Additions:					
Property and other County tax		-	643,641	-	-
E-911 surcharge		-	-	-	92,195
State tax credits		-	42,980	-	-
Office fees and collections		-	-	-	-
Auto license, use tax, drivers license					
and postage		1,680,335	-	-	-
Assessments		-	-	-	-
Trusts		-	-	-	-
Miscellaneous	_	-	-	15,000	6,481
Total additions	_	1,680,335	686,621	15,000	98,676
Deductions:					
Agency remittances:					
To other funds		64,398	-	-	-
To other governments		1,595,093	681,107	10,769	66,371
Trusts paid out		-	-	-	-
Total deductions	_	1,659,491	681,107	10,769	66,371
Balances end of year	\$_	142,336 \$	660,053 \$	81,477 \$	79,506

•	County Recorder's Electronic Transaction Fee	Total
\$	291_\$	5,647,409
	- - - 1,677	5,090,133 92,195 335,773 186,540
	- - -	1,680,335 5,981 80,267 414,841
	1,677	7,886,065
	- 1,646 -	151,116 7,596,928 74,492
,	1,646	7,822,536
\$	322 \$	5,710,938

## LAW ENFORCEMENT COMMUNICATIONS FUND SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES Year Ended June 30, 2007

Additions:			
Contributions from other governmental units:			
Davis County	\$	191,921	
City of Bloomfield	_	191,921 \$	383,842
Miscellaneous:			
Insurance claims		9,042	
Other	_	21	9,063
			392,905
Deductions:			
Salaries		192,217	
Benefits		84,392	
Office supplies		3,296	
Training		1,566	
Insurance		4,615	
Utilities		19,768	
Equipment and supplies		32,900	
Building repair and maintenance		36,433	
Miscellaneous		1,889	377,076
Net			15,829
Balance beginning of year		_	50,171
Balance end of year		\$	66,000

### SCHEDULE OF REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION

### ALL GOVERNMENTAL FUNDS FOR THE LAST FOUR YEARS

		Modified Accrual Basis						
	_	2007		2006	_	2005		2004
Revenues:								
Property and other County tax	\$	2,853,978	\$	2,876,582	\$	2,861,099	\$	2,466,694
Interest and penalty on property tax	Ψ	38,710	+	40,268	Ψ	53,938	Ψ	38,316
Intergovernmental		3,226,257		2,689,951		2,839,135		2,814,000
Licenses and permits		1,126		728		820		990
Charges for service		163,077		166,870		151,202		211,391
Use of money and property		200,394		176,484		103,404		113,572
Miscellaneous		176,031		173,177		147,764		104,984
	_							
Total	\$=	6,659,573	∮=	6,124,060	\$=	6,157,362	\$ =	5,749,947
Expenditures:								
Operating:								
Public safety and legal services	\$	800,020 \$	\$	818,696	\$	778,979	\$	704,491
Physical health and social services		230,039		233,142		200,423		217,720
Mental health		833,763		710,395		666,296		678,565
County environment and education		325,302		289,375		273,752		246,627
Roads and transportation		2,834,286		3,040,511		2,388,723		3,027,803
Government services to residents		284,501		403,692		278,451		229,716
Administration		671,666		710,708		719,554		689,855
Non-program		50,835		25,310		8,247		8,948
Capital projects	_	392,940		244,577		299,927		361,831
Total	\$_	6,423,352	\$	6,476,406	\$_	5,614,352	\$	6,165,556

### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

### To the Officials of Davis County:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Davis County, Iowa, as of and for the year ended June 30, 2007, which collectively comprise the County's basic financial statements listed in the table of contents and have issued our report thereon dated March 26, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Davis County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Davis County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Davis County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Davis County's ability to initiate, authorize, record, process, or report financial data reliably in accordance with accounting principles generally accepted in the United States of America such that there is more than a remote likelihood a misstatement of Davis County's financial statements that is more than inconsequential will not be prevented or detected by Davis County's internal control. We consider the deficiencies in internal control described in Part I of the accompanying Schedule of Findings to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by Davis County's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we believe items I-A-07, I-B-07, and I-C-07 are material weaknesses.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Davis County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations and contracts, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2007 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Davis County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the County's responses, we did not audit Davis County's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Davis County and other parties to whom Davis County may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Davis County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Oskaloosa, Iowa March 26, 2008

#### SCHEDULE OF FINDINGS

Year Ended June 30, 2007

### Part I: Findings Related to the Basic Financial Statements:

### INSTANCES OF NON-COMPLIANCE:

No matters were reported.

### SIGNIFICANT DEFICIENCIES:

### I-A-07 Segregation of Duties

Comment – During our review of the internal control structure, the existing procedures are evaluated in order to determine that incompatible duties, from a control standpoint, are not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and therefore maximizes the accuracy of the County's financial statements. We noted that generally one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:

### Applicable Offices

- (1) All incoming mail should be opened by an employee who is not authorized to make entries to the accounting records. This employee should prepare a listing of cash and checks received. The mail should then be forwarded to the accounting personnel for processing. Later, the same listing should be compared to the cash receipt records.
- Ag Extension, Auditor, Recorder, Sheriff, Treasurer
- (2) Bank accounts should be reconciled promptly at the end of each month by an individual who does not sign checks or handle or record cash.
- Ag Extension, Auditor, Recorder, Sheriff, Treasurer
- (3) Checks or warrants should be signed by an individual who does not otherwise participate in the preparation of the checks or warrants. Prior to signing, the checks or warrants and the supporting documentation should be reviewed for propriety. After signing, the checks or warrants should be mailed without allowing them to return to individuals who prepare the checks or warrants or approve vouchers for payment.

Auditor, Recorder, Sheriff, Treasurer

Recommendation – We realize that with a limited number of office employees, segregation of duties is difficult. However, each official should review the control procedures of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel to provide additional control through review of financial transactions, reconciliations and reports. Such reviews should be performed by independent persons to the extent possible, and should be evidenced by the initials or signature of the reviewer and the date of the review.

### SCHEDULE OF FINDINGS

Year Ended June 30, 2007

### Part I: Findings Related to the Basic Financial Statements (continued):

### SIGNIFICANT DEFICIENCIES (continued):

I-A-07 Segregation of Duties (continued)

Responses -

Ag Extension – We will review procedures and try to make any necessary changes to improve internal control.

County Auditor – The internal control in processing mail, receipts, claims and payroll will be reviewed and evaluated for propriety. The Auditor will evaluate the assignment of personnel in each process and determine if an alternative method would enhance internal controls.

County Recorder – We will review procedures and try to make any necessary changes to improve internal control.

County Sheriff – We will review procedures and try to make any necessary changes to improve internal control

County Treasurer – We will review procedures and try to make any necessary changes to improve internal control.

Conclusion – Responses accepted.

I-B-07 Financial Reporting – During the audit, we identified material amounts of payables and capital asset additions not recorded in the County's financial statements. Adjustments were subsequently made by the County to properly include these amounts in the financial statements.

Recommendation – The County should implement procedures to ensure all payables and capital asset additions are identified and included in the County's financial statements.

Response – We will review our current procedures to ensure the proper amounts are recorded in the financial statements in the future.

Conclusion - Response accepted.

I-C-07 Capital Assets – The County does not reconcile the prior year capital asset and depreciation listing, additions, and deletions to the current year listing. Periodic comparisons are not made of amounts recorded in the accounting system with the physical assets. We also noted that the beginning balance of accumulated depreciation did not include the correct number of years depreciation on certain capital assets and was understated by \$199,700. The beginning balances of accumulated depreciation, net capital assets, and governmental activities net assets have been restated to correct this difference. In addition, we noted that some historical values had been changed. Adjustments were subsequently made to correct the historical values.

### SCHEDULE OF FINDINGS

Year Ended June 30, 2007

### Part I: Findings Related to the Basic Financial Statements (continued):

### SIGNIFICANT DEFICIENCIES (continued):

### I-C-07 Capital Assets (continued)

Recommendation – The County should reconcile the capital asset and depreciation listing and all adjustments to the prior year listing. The additions, disposals, and final listing should also be reviewed each year to ensure accuracy. No changes should be made to historical values unless the change can be well documented and is material to the County financial statements.

Response – We will properly reconcile and ensure the accuracy of the capital assets and depreciation in the future.

Conclusion – Response accepted.

#### SCHEDULE OF FINDINGS

Year Ended June 30, 2007

### Part II: Other Findings Related to Required Statutory Reporting:

II-A-07 Certified Budget – Disbursements during the year ended June 30, 2007 exceeded the amount budgeted in the County environment and education function. Disbursements in the County Care Facility department exceeded the amount appropriated prior to the amendment of the County appropriations.

Recommendation – The budget should have been amended in accordance with Chapter 331.435 of the Code of Iowa before disbursements were allowed to exceed the budget.

Chapter 331.434(6) of the Code of Iowa authorizes the Board of Supervisors, by resolution, to increase or decrease appropriations of one office or department by increasing or decreasing the appropriation of another office or department as long as the service area budget is not increased. Such increases or decreases should be made before disbursements are allowed to exceed the appropriation.

Response – The budget overexpenditure was due to an error on the budget amendment. In the future, we will make sure all budget amendments are correct and appropriations will be watched more closely by the departments.

Conclusion - Response accepted.

- II-B-07 Questionable Expenditures No expenditures were noted that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- II-C-07 Travel Expense No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- II-D-07 Business Transactions The following business transactions between the County and County officials or employees were noted:

Name, Title and Business Connection	Description	Amount
	_	
Russell Lundstrum, County Custodian		
Owner of Russell's Repair	Supplies and repairs	\$1,054

In accordance with Chapter 331.342(10) of the Code of Iowa, the above transaction does not appear to represent a conflict of interest since the cumulative amount was less than \$1,500 during the fiscal year.

- II-E-07 Bond Coverage Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of all bonds should be reviewed periodically to insure that the coverage remains adequate for current operations.
- II-F-07 Board Minutes No transactions were found that we believe should have been approved in the Board minutes but were not.
- II-G-07 Deposits and Investments No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the County's investment policy were noted.

### SCHEDULE OF FINDINGS

Year Ended June 30, 2007

### Part II: Other Findings Related to Required Statutory Reporting (continued):

- II-H-07 Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- II-I-07 County Extension Office The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an extension council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2007 for the County Extension Office did not exceed the amount budgeted.

We noted that the bank confirmation indicated the name of a former officer who would be able to sign checks as an authorized check signer on one bank account.

Recommendation – The County Extension Office should update the authorized signatures card for the applicable account and timely update all signature cards for any changes in the future.

Response – We will update the authorized signatures card and will make all necessary changes in a timely manner in the future.

Conclusion – Response accepted.

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